



DEPARTMENT OF THE AIR FORCE

ARLINGTON, VA 22202-3258

Office of the Deputy General Counsel

AUG 27 2013

VIA FEDEX

SAF/GCR  
1235 S. Clark Street  
Suite 300  
Arlington, VA 22202

Mr. Larry T. Ballard  
[REDACTED]

Re: Notice of Debarment

Mr. Ballard:

Effective this date, the Air Force has debarred you, Mr. Larry T. Ballard, from Government contracting and from directly or indirectly receiving the benefits of federal assistance programs. This action is initiated pursuant to Federal Acquisition Regulation (FAR) Subpart 9.4, Defense FAR Supplement 209.4 and Appendix H, and 2 C.F.R. Part 1125. The effects of debarment are set forth in the Notice of Proposed Debarment issued to you, as well as in the aforementioned regulations, which are provided on our website at: <http://www.safgc.hq.af.mil/organizations/gcr1/index.asp>.

On July 26, 2013, the Air Force proposed you for debarment and afforded you the opportunity to submit information and argument in opposition to your proposed debarment. You were issued a Notice of Proposed Debarment and a Memorandum in Support of the Proposed Debarment. You have not responded.

I have carefully considered all information contained in the Administrative Record and have made the following determinations: a preponderance of the evidence establishes the existence of a cause for debarment; you have failed to demonstrate your present responsibility; and debarment is in the public interest and necessary to protect the Government's interests.

I have determined that a three-year debarment term is appropriate and commensurate with the seriousness of the cause for debarment. Your debarment is effective immediately and will run from the date of your proposed debarment, July 26, 2013, and, thus, will terminate on July 26, 2016.

Sincerely,

A handwritten signature in black ink, appearing to read "Rodney A. Grandon", with a long horizontal flourish extending to the right.

RODNEY A. GRANDON  
Deputy General Counsel  
(Contractor Responsibility)



## DEPARTMENT OF THE AIR FORCE

ARLINGTON, VA 22202-3258

JUL 26 2013

Office Of The Deputy General Counsel

### MEMORANDUM IN SUPPORT OF THE PROPOSED DEBARMENT OF:

LARRY THOMAS BALLARD

Effective this date, the Air Force has terminated the suspension and proposed the debarment of Larry Thomas Ballard (Mr. Ballard) from Government contracting and from directly or indirectly receiving the benefits of federal assistance programs. This action is initiated pursuant to Federal Acquisition Regulation (FAR) Subpart 9.4.

### INFORMATION IN THE RECORD


Information in the record establishes by a preponderance of the evidence that at all times relevant hereto:

1. Mr. Ballard was an engineer at Sheppard Air Force Base (SAFB).
2. Between the mid-1990s and April 2009, Mr. Ballard and three other individuals conspired to ensure Freeman Construction and Hughes Building Services received contracts at SAFB.
3. Mr. Ballard pleaded guilty to one count of violating 41 U.S.C. § 423, *Conspiracy to Defraud the United States and Conspiracy to Unlawfully Disclose and Obtain Sensitive Source Selection Information*.
4. On July 19, 2013, Mr. Ballard was sentenced to two years in prison and over \$6,000 in restitution.

### BASES FOR THE PROPOSED DEBARMENT

1. The improper conduct of Mr. Ballard is of so serious or compelling a nature that it affects his present responsibility to be a Government contractor or subcontractor and provides a separate independent basis for his debarment pursuant to FAR 9.406-2(c).

2. Mr. Ballard's conviction provides a separate independent basis for his debarment pursuant to FAR 9.406-2(a)(5), commission of any other offense indicating a lack of business integrity or business honesty that seriously and directly affects the present responsibility of a Government contractor or subcontractor.



RODNEY A. GRANDON  
Deputy General Counsel  
(Contractor Responsibility)



DEPARTMENT OF THE AIR FORCE

ARLINGTON, VA 22202-3258

Office of the Deputy General Counsel

JUL 28 2013

VIA FEDEX

SAF/GCR  
1235 S. Clark Street  
Suite 300  
Arlington, VA 22202

Mr. Larry T. Ballard  
[REDACTED]

Re: Notice of Proposed Debarment

Mr. Ballard,

You are hereby notified that the Air Force has proposed that you, Larry T. Ballard, be debarred from federal Government contracting and from directly or indirectly receiving the benefits of federal assistance programs. This action is initiated pursuant to the authority and the procedures of the Federal Acquisition Regulation (FAR) Subpart 9.4. Copies of FAR 9.4, Defense FAR Supplement 209.4 and Appendix H, and 2 C.F.R. Part 1125 are provided on our website at <http://www.safgc.hq.af.mil/organizations/gcr1/index.asp>. 2 C.F.R. Part 1125 is the Defense Department's implementation of the Nonprocurement Common Rule referenced in FAR 9.401. If you do not have access to the Internet and wish to receive a hardcopy of the aforementioned regulations, please submit a written request to my counsel as designated below.

The proposed debarment is based upon the information in the attached Memorandum In Support of the Proposed Debarment (Encl. 1).

The proposed debarment is effective this day and has the following consequences during the period of proposed debarment:

1. Your name will be published in the System for Award Management, available at <https://www.sam.gov/>, a publication of the General Services Administration that contains the names of contractors debarred, suspended, proposed for debarment, or declared ineligible by any agency of the Federal Government. Proposed debarment is effective throughout the executive branch of the Federal Government and applies to procurement and nonprocurement programs.
2. Offers will not be solicited from, contracts will not be awarded to, existing contracts will not be renewed or otherwise extended for, and subcontracts requiring Government approval will not be approved for you by any agency in the executive branch of the Federal Government unless the head of the agency taking the contracting action or a designee states in writing the compelling reason for continued business dealings between you and the agency.

3. You may not conduct business with the Federal Government as an agent or representative of other contractors, nor may you act as an individual surety for other contractors.

4. No Government contractor may award you a subcontract equal to or in excess of \$30,000 unless there is a compelling reason to do so and the contractor first notifies the contracting officer and further complies with the provisions of FAR 9.405-2(b).

5. No agency in the executive branch shall enter into, renew, or extend primary or lower-tier covered transactions in which you are either a participant or principal, unless the head of the agency grants an exception in writing. (Covered transactions are defined at 2 C.F.R. Section 1125.30).

6. You may not act as an agent or representative of other participants in federal assistance programs.

7. Your affiliation with or relationship to any organization doing business with the Government will be carefully examined to determine the impact of those ties on the responsibility of that organization to be a Government contractor or to receive federal assistance.

Within 30 calendar days of the date of this notice, you may submit, either in person or in writing, or both, information and argument in opposition to the proposed debarment. To encourage you, voluntarily, to furnish useful and reliable information and to be candid with our office, you may mark any portion of your submission, including attachments, with an appropriate legend identifying information you customarily withhold from release to the public. In the event our office receives a Freedom of Information Act (FOIA) request concerning your submission, we will afford you an opportunity to opine on the releasability of the marked materials. If you provide a written response, an original and one hardcopy must be submitted and an electronic copy is appreciated. You are encouraged to Bates number your submission, including attachments thereto.

If you designate a representative to respond on your behalf, please notify my counsel in writing of the identity of the representative. The designation should specifically state the names and addresses of all individuals or companies the designee has the authority to represent in this matter.

Your submission, if any, should include any specific information that may raise a genuine dispute over material facts. If it is found that the information submitted raises a genuine dispute over material facts, fact-finding may be conducted to determine the disputed facts. Facts proved by conviction or civil judgment, however, are not subject to dispute in this proceeding.

This debarment proceeding has been initiated on the basis of an administrative record. A copy of the record will be furnished upon request. Any written information submitted by you will be added to the administrative record.

The determination whether or not to debar you is discretionary and will be made on the basis of the administrative record, together with any written materials submitted for the record by

the Government or you during the period of proposed debarment.

If debarment is imposed, the limitations described in Paragraphs 1 through 7 above will continue to apply and your name will continue to be published in the List of Parties Excluded From Federal Procurement and Nonprocurement Programs. Your status, however, will be changed to reflect that you are debarred.

Any communications regarding this matter should be directed to my counsel: Amy Anaya-Smith, SAF/GCR, 1235 S. Clark Street, Suite 300, Arlington, VA 22202, 703-604-1626, and amy.anayasmith@pentagon.af.mil.

Sincerely,

A handwritten signature in black ink, appearing to read "Rodney A. Grandon", written over the typed name.

RODNEY A. GRANDON  
Deputy General Counsel  
(Contractor Responsibility)

Encl. 1  
a/s